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11 SUPERIOR COURT OF THE STATE OF CALIFORNIA
12 COUNTY OF SAN FRANCISCO

13
14 JON B. EISENBERG and JEFF
SENGSTACK,

15 Petitioners and Plaintiffs,

16 vs.

17 DAVE JONES, in his capacity as California
18 Insurance Commissioner, and CALIFORNIA
DEPARTMENT OF INSURANCE, ,

19 Respondents and Defendants.
20

Case No. CGC-18-567790

**PLAINTIFFS' REPLY TO DEFENDANTS'
OPPOSITION TO MOTION FOR
PRELIMINARY INJUNCTION**

Hearing Date: September 19, 2018
Time: 9:30 a.m.
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1 **INTRODUCTION**

2 Insurance Commissioner Dave Jones and the California Department of Insurance (CDI)
3 assert, if only for purposes of this litigation, that they have no mandatory duties either to (1)
4 investigate and take action on consumer complaints under Insurance Code sections 12921.3 and
5 12921.4, or (2) investigate unfair or deceptive acts in the business of insurance under Insurance
6 Code section 790.05. They are wrong. They overlook the statutes’ plain meaning, compelling
7 indicators of legislative intent, and their own binding stipulated judgment in another lawsuit.

8 **LEGAL DISCUSSION**

9 **I. DEFENDANTS’ DUTIES TO INVESTIGATE AND TAKE ACTION ON**
10 **CONSUMER COMPLAINTS AND TO INVESTIGATE UNFAIR OR DECEPTIVE**
11 **ACTS IN THE BUSINESS OF INSURANCE ARE MANDATORY.**

12 When sections 12921.3 and 12921.4 were created and amended in 1982 and 1990, the
13 Legislature plainly intended to impose mandatory duties. A legislative committee analysis of the
14 1982 bill that created section 12921.3 explained that the bill would “[r]equire the Insurance
15 Commissioner to receive, investigate and respond to consumer complaints,” thereby changing
16 existing law under which “[t]he Insurance Commissioner currently has *discretion* with regard to the
17 handling of consumer complaints.” (Assem. Com. on Consumer Protection and Toxic Materials,
18 Rep. on Assem. Bill No. 3151 (1981-1982 Reg. Sess.) Apr. 13, 1982, p. 1, emphasis added; see
19 Plfs.’ Req. for Jud. Not. Exh. 1.) Another analysis for the 1982 bill described the new requirement
20 to investigate and respond to consumer complaints as a “statutory *mandate*.” (Cal. Dept. of
21 Consumer Affairs, analysis of Assem. Bill No. 3151 (1981-1982 Reg. Sess.) Sept. 1, 1982, p. 2,
22 emphasis added; see Plfs.’ Req. for Jud. Not. Exh. 2.)

23 The 1990 bill amended sections 12921.3 and 12921.4 to strengthen their provisions by
24 requiring CDI “to establish a program . . . to investigate consumer complaints and bring
25 enforcement action.” (Sen. Rules Com., Off. of Sen. Floor Analyses, Rep. on Sen. Bill No. 2569
26 (1989-1990 Reg. Sess.) Aug. 22, 1990, p. 2; see Plfs.’ Req. for Jud. Not. Exh. 3.) A legislative
27 committee analysis of the 1990 bill explained that the bill’s impetus was a 1989 lawsuit in this
28 Court—*Boorhis v. Gillespie*, San Francisco Superior Court No. 907349—in which Judge John
Dearman “found that the commissioner had violated the consumer protection laws by failing to

1 comply with its *mandatory requirements* and . . . , to the extent that the statute gave the
2 commissioner discretion, by *failing to exercise such discretion.*” (*Ibid.*, emphasis added; see Plfs.’
3 Req. for Jud. Not. Exh. 3.) Another bill analysis further explained that Judge Dearman found,
4 among other things, that CDI had systemically “failed to take action” on consumer complaints.
5 (Sen. Com. on Finance and Insurance, 3d reading analysis of Sen. Bill No. 2569 (1989-1990 Reg.
6 Sess.) as amended June 28, 1990, p. 3; see Plfs.’ Req. for Jud. Not. Exh. 4.) Yet another bill
7 analysis explained that “[t]he purpose of this measure is to force the Department of Insurance to do
8 a better job.” (Assem. Com. on Finance and Insurance, analysis of Sen. Bill No. 2569 (1989-1990
9 Reg. Sess.) as proposed to be amended June 26, 1990, pp. 2-3; see Plfs.’ Req. for Jud. Not. Exh. 5.)¹

10 In *Boorhis*, Judge Dearman also found that the Commissioner’s duty to investigate unfair or
11 deceptive acts in the business of insurance under 790.05 is *mandatory* and that the Commissioner
12 had failed to heed this statutory mandate. Judge Dearman based this ruling in part on the fact that
13 between 1985 and 1989, the Commissioner had instituted only three OSC proceedings while
14 receiving more than 50,000 consumer complaints. Judge Dearman ordered the Commissioner to
15 institute OSC proceedings pursuant to the statutory mandate. (See Lindstrom, *Unfair Claims*
16 *Settlement Practices: A Summary of California Law* (1994) 15 Whittier L. Rev. 691, 711-712.)²

17 In 1991, CDI settled *Boorhis*, stipulating to a judgment that compelled CDI to comply with
18 section 790.05’s mandatory duties. Among other things, the 1991 stipulated judgment required
19 CDI to, “institute a comprehensive reform program to ensure the Department’s full compliance with
20 Insurance Code sections 12921, 790.03, and 790.05.” (*Boorhis v. Gillespie*, San Francisco Superior

21
22 ¹ Defendants claim “a statement of legislative intent may not give rise to a mandatory duty,”
23 quoting *Shamsian v. Department of Conservation* (2006) 136 Cal.App.4th 621, 632. (Opp. 17:3-
24 6.) This is but one of many strawmen in defendants’ Opposition. *Shamsian* addressed a statement
25 of intent in codified legislative findings, which cannot alone create mandatory duties. Here, in
26 contrast, the source of mandatory duties is the directive “shall” in the governing statutes, the
27 history of which includes multiple expressions of legislative intent to impose mandatory duties. A
28 statute’s legislative history is proper confirmation that the use of “shall” is intended to impose a
mandatory duty. (*B.H. v. County of San Bernardino* (2015) 62 Cal.4th 168, 182 [“the statute’s
legislative history further indicates the Legislature’s intent to impose a mandatory duty”].)

² Judge Dearman’s 1989 ruling is set forth in an order dated November 13, 1989 and a modified
order dated December 15, 1989. We have asked the Clerk of this Court to retrieve the two orders
from storage, which will take several weeks. Once received, we will lodge them with the Court.

1 Court No. 907349, Stipulated Settlement and Judgment (May 2, 1991) p. 3; see Plfs.’ Req. for Jud.
2 Not. Exh. 6.) Based on that judgment, CDI is now collaterally estopped to deny that section 790.05
3 imposes mandatory duties. (See *Parklane Hosiery Co., Inc. v. Shore* (1979) 439 U.S. 322;
4 *Bernhard v. Bank of America* (1942) 19 Cal.2d 807.)

5 Thus, it is frivolous for defendants to insist that “[t]he Commissioner’s duty to receive and
6 investigate complaints by members of the public concerning the handling of insurance claims is
7 discretionary, not mandatory,” and that “[t]he Commissioner’s duty to investigate, and take action
8 against, insurers allegedly engaging in unfair methods of competition or any unfair or deceptive
9 acts or practices defined in section 790.03 is also discretionary, not mandatory.” (CDI’s Opp. to
10 Motion for Prelim. Inj. 5:21-25 [hereafter “Opp.”].) The express purpose of the 1982 bill was to
11 change a previously discretionary duty regarding the handling of consumer complaints into a
12 mandatory duty to investigate, respond to, and take action on consumer complaints. The express
13 purpose of the 1990 bill was to crack down on CDI’s failures since 1982 to take action on consumer
14 complaints. And this Court’s 1991 stipulated judgment in *Boorhis* precludes defendants’ denial that
15 the duties prescribed by section 790.05 are mandatory.

16 Defendants are also wrong in claiming that their duties under section 790.05 are merely
17 discretionary because Insurance Code section 790.035 states that “[t]he ‘commissioner shall have
18 the discretion to establish what constitutes an act.’” (Opp. 14:10-14.) Section 790.035 prescribes
19 civil penalties “for each act” in violation of section 790.03, mandates treatment of multiple acts as
20 “a single act” if conduct is “inadvertent,” and otherwise gives the Commissioner discretion to treat
21 multiple acts as a single act for the purpose of imposing a civil penalty. (Ins. Code, § 790.035,
22 subd. (a).) This grant of discretion to treat multiple acts as a single act doesn’t change the
23 mandatory nature of defendants’ duty to investigate unfair or deceptive acts in the business of
24 insurance. Defendants have wrenched a sentence from section 790.035 out of context, violating the
25 canon that “[t]he words of the statute must be construed in context.” (*McCarther v. Pacific Telesis*
26 *Group* (2010) 48 Cal.4th 104, 110.)

27 And defendants are wrong to cite *Women Organized for Employment v. Stein* (1980) 114
28 Cal.App.3d 133 as support for their claim that section 790.05’s duties are discretionary. (Opp.

1 14:20-27.) To the contrary, *Stein* held the Commissioner’s 790.05 duties to issue an order to show
2 cause and hold a hearing to investigate unfair or deceptive acts in the business of insurance “may be
3 described as ‘mandatory,’” and it is only the process of “selecting and taking administrative action
4 pursuant to the statutes reaching him” that is discretionary. (*Stein, supra*, at p. 139-140.)

5 **II. PLAINTIFFS DO NOT SEEK TO COMPEL DEFENDANTS’ EXERCISE OF**
6 **DISCRETION IN ANY PARTICULAR MANNER.**

7 Defendants mischaracterize the first amended petition and complaint (FAC) as seeking to
8 compel them to exercise discretion in a particular manner. (Opp. 13:16-17.) This is another
9 strawman. The FAC seeks only to compel defendants to exercise discretionary duties *one way or*
10 *another*, where defendants have *refused to act at all*. The controlling precedent is *Ellena v.*
11 *Department of Insurance* (2014) 230 Cal.App.4th 198, which held that mandate lies to enforce the
12 Commissioner’s duty to exercise discretion that he has refused to exercise. “While a party may
13 not invoke mandamus to force a public entity to exercise discretionary powers in any particular
14 manner, if the entity *refuses to act*, mandate is available *to compel the exercise of those*
15 *discretionary powers in some way*” (*id.* at p. 205, emphasis added), and to do so ““under a proper
16 interpretation of the applicable law”” (*id.* at p. 211, citation omitted).

17 The FAC falls squarely within the teaching of *Ellena*, in that it seeks to enforce the
18 Commissioner’s mandatory duty to exercise discretion “in some way.” (*Ellena, supra*, 230
19 Cal.App.4th at p. 205.) The FAC’s text makes this clear:

- 20 • It alleges defendants have violated their mandatory duty to determine “whether” to
21 issue a cease and desist order and/or impose monetary penalties pursuant to
22 Insurance Code section 12921.8 for violations of sections 14020 and/or 14022.5
23 (FAC ¶¶ 41 & 43), and seeks to compel defendants to “address” such violations of
24 sections 14020 and/or 14022.5—that is, to decide *whether* to take action under
25 section 12921.8, rather than to compel any particular action (FAC Prayer ¶¶ 1-3).
- 26 • It alleges defendants have violated their mandatory duty to “take final action within
27 a reasonable time” on the consumer complaints submitted by plaintiffs (¶¶ 42 &
28 44), and seeks to compel defendants to perform their mandatory duty to take such
final action “within a reasonable period of time” (FAC Prayer ¶¶ 4-6)—not to take
action in any particular manner.
- It alleges defendants have violated their mandatory duty to issue an order to show
cause and notice of hearing under section 790.05 for the purpose of determining
“whether” to issue a cease and desist order and/or impose monetary penalties under
section 790.035 for violations of Insurance Code section 790.03(h) (FAC ¶¶ 45-

1 53), and seeks to compel defendants to “perform their mandatory duty to issue an
2 order to show cause and notice of hearing” under section 790.05—that is, to decide
3 *whether* to take action under section 790.035, rather than to act in any particular
4 manner (FAC Prayer ¶¶ 7-9).

5 Defendants next assert that the Commissioner *has* exercised his discretion, by (1) issuing
6 the November 17, 2017 notice stating that adjusters “must be properly trained” (Eisenberg Dec. ¶
7 11, Exh. 5), and (2) issuing the March 28, 2017 memorandum instructing insurers and adjusting
8 companies to use new forms for registrations and employee lists (Eisenberg Dec. ¶ 17, Exh. 13).
9 (Opp. 8:24-9:14.) But the November 17 notice was silent about the insurers’ and adjusting
10 companies’ endemic failures to comply with the registration and active supervision requirements
11 of section 14022.5. Proper training alone does not meet those requirements. Nor did the March
12 28 memorandum said anything about active supervision.

13 Defendants rightly point out that it is within the Commissioner’s discretion whether to
14 enforce sections 14020 and 14022.5 by issuing a cease-and-desist order or monetary penalties
15 under Insurance Code section 12921.8 (Opp. 16:25-17:2.) But the Commissioner must exercise
16 that discretion *in some way*, which has not happened. And if the Commissioner were to have
17 exercised discretion by refusing to enforce those statutes *at all* in the wake of the recent wildfires
18 that have ravaged California, then that would be an *abuse* of discretion. Mandate lies to correct an
19 abuse of discretion that is contrary to “the public interest.” (*Manjares v. Newton* (1966) 64 Cal.2d
20 365, 370; accord, *County of Los Angeles v. City of Los Angeles* (2013) 214 Cal.App.4th 643, 654.)

21 **III. THE STATUTORY MANDATE TO INVESTIGATE AND TAKE ACTION APPLIES**
22 **TO THE CONSUMER COMPLAINTS OF SENGSTACK AND EISENBERG.**

23 Insurance Code section 12921.3 states that the Commissioner “shall receive . . . , investigate
24 . . . and respond to complaints and inquiries by members of the public concerning the handling of
25 insurance claims . . . by *insurers or production agencies*, or alleged misconduct by *insurers or*
26 *production agencies*.” (Ins. Code, § 12921.3, subd. (a), emphasis added.) Defendants contend
27 Eisenberg’s consumer complaint “is not a ‘consumer complaint’ within the definition of section
28 12921.3”—and thus may be ignored—because it is not “a specific complaint against an *insurer or*
production agency.” (Opp. 8:2-4, emphasis added.) Defendants are wrong, for two reasons.

1 **First**, Insurance Code section 12921.1 states that its meaning of the terms “insurers” and
2 “production agencies” is “as those terms are defined in subdivision (a) of Section 1748.5.” (Ins.
3 Code, § 12921, subd. (a).) According to section 1748.5, an “insurer” includes “a subject person of
4 an insurer” who is “not a resident of California” or “operating out of a place of business within
5 California” and is “engaged in . . . conduct of the business of insurance in California.” (Ins. Code,
6 § 1748.5, subd. (a)(3).) Claims adjusters are “persons engaged in the business of insurance.”
7 (*Bodenhamer v. Superior Court* (1986) 178 Cal.App.3d 180, 181-183.) Eisenberg’s consumer
8 complaint against out-of-state adjusters who were conducting the business of insurance in
9 California was a complaint against “subject person[s] of an insurer” (Ins. Code, § 1748.5, subd.
10 (a)(3)) and thus was a complaint against “insurers” within the meaning of section 12921.1.

11 **Second**, an adjusting company that contracts to act on behalf of an insurer and is subject to
12 the insurer’s control is an agent of the insurer. (*Jackson v. AEG Live, LLC* (2015) 233 Cal.App.4th
13 1156, 1184.) A principal is liable for the acts of an agent that are within the scope of the agent’s
14 authority. (Civ. Code, § 2330.) Thus, Eisenberg’s complaint, which asserted that “[t]he
15 independent adjusting companies that supply” insurers with unlicensed out-of-state adjusters “have
16 misinformed CDI that they are regular employees, when in fact they are seasonal or temporary
17 independent contractors” (Eisenberg Dec. ¶ 16, Exh. 12), was effectively a complaint against the
18 insurers themselves as well as against the adjusting companies.

19 As for Sengstack’s consumer complaint, defendants claim they *did* investigate and take final
20 action on his assertion that Jansen and Branham violated section 14022.5, in that “CDI investigated
21 this complaint and provided Mr. Sengstack with final notice on this complaint on March 20, 2018.”
22 (Opp. 7:24-26.) But defendants’ claim of final action is belied by their own investigator, Lewis
23 Deslauriers, who said in an email message dated April 4, 2018, that “[n]o final actions have been
24 taken regarding Payton Jansen or James Branham.” (Eisenberg Dec. ¶ 21, Exh. 17.)

25 Defendants’ claim of their investigation is belied by the fact that some 2,497 folders of
26 paper records pertinent to any such investigation remain untouched in a storage warehouse, subject
27 to a retrieval process that, at the current pace, will take some 200 years. (See Memo. ISO Motion
28 for Prelim. Inj. 9:4-15.) Indeed, defendants’ statement that the false reporting of Jansen and

1 Branham as employees “may” be attributable to “clerical error on the part of the licensed adjuster”
2 (Opp. 17:17) confirms that no such investigation has ever happened. If defendants had investigated,
3 then they would *know* whether that false reporting was merely a clerical error.

4 Defendants tout the fact that “[i]n 2017, CDI’s Consumer Services Division handled
5 151,354 phone calls, opened 44,557 Requests for Assistance (RFAs) and closed 43,657 such
6 claims.” (Opp. 9:6-8.) But nowhere does CDI claim that it either found even a single consumer
7 complaint in 2017 to be justified (see Cal. Code Regs., tit. 10, § 2694 [prescribing criteria for
8 determining whether consumer complaint is justified]), or issued a single cease and desist order or
9 monetary penalty under section 12921.8. Evidently, nothing of the sort ever happened in 2017.
10 CDI seems stuck in 1988, when CDI received 37,500 consumer complaints but “never found a valid
11 complaint that an insurer knowingly violated consumer protection laws.” (Sen. Com. on Finance
12 and Insurance, 3d reading analysis of Sen. Bill No. 2569 (1989-1990 Reg. Sess.) as amended June
13 28, 1990, p. 3; see Pls.’ Req. for Jud. Not. Exh. 4.)

14 **IV. THE UNDISPUTED EVIDENCE DEMONSTRATES MASS VIOLATIONS OF**
15 **INSURANCE CODE SECTIONS 14020 AND 14022.5.**

16 Defendants contend “plaintiffs have presented no facts to demonstrate that insurers or
17 adjusting companies have not complied with the licensing and supervision requirements of sections
18 14020 and 14022.5.” (Opp. 14:28-15:2.) Nonsense. Such facts are thoroughly documented in
19 plaintiffs’ motion exhibits, and defendants neither dispute nor deny those facts. The exhibits show
20 unfair and deceptive acts or practices in the business of insurance. (Ins. Code, § 790.03.)

21 And the adjusting companies’ demonstrated mass misrepresentations to CDI *still continue*,
22 to this day. On August 1, 2018, Commissioner Jones issued a “Declaration of Emergency
23 Situation” with respect to the adjusting of insurance claims arising from this summer’s Carr and
24 Mendocino Complex wildfires. (Eisenberg Reply Dec. ¶ 2, Exh. 1.) On August 28, 2018,
25 Eisenberg made a Public Records Act request to CDI for copies of registrations of unlicensed
26 adjusters and lists of adjusting company employees that were submitted during the month following
27 the Commissioner’s August 1 declaration. (Eisenberg Reply Dec. ¶ 3, Exh. 2.) In response, CDI
28 produced just three registrations (containing the names of 57 adjusters) and employee lists from 23

1 adjusting companies containing the names of 2,013 adjusters who were purported to be recently-
2 hired employees. (Eisenberg Reply Dec. ¶ 4.) Yet again, at least some (and likely most) of those
3 individual adjusters are independent contractors rather than employees, and thus CDI continues
4 even now to knowingly allow itself to be misinformed that independent contractor adjusters are
5 employees who are exempt from sections 14020 and 14022.5. For example, the employee lists
6 submitted by Worley Catastrophe Services include the names Kristo Jano and Tracy Wian, and the
7 employee lists submitted by Eberl Claims Services include the names Kelly Tippets and Donna
8 Culbreth, but on their LinkedIn pages all four of those individuals describe themselves as being
9 “self-employed.” (Eisenberg Reply Dec. ¶¶ 5 & 6, Exhs. 3 & 4.)

10 Defendants insist these misrepresentations are harmless because Insurance Code sections
11 14022.5 and 14029 require *both* employees *and* registered unlicensed out-of-state adjusters to work
12 under the active supervision of a California-licensed adjuster or California insurer. (Opp. 17:19-
13 23.) But section 14029, which provides that “[t]he business of each licensee shall be operated”
14 under the active supervision of a qualified licensee or manager (Ins. Code, § 14029, subd. (a)), *does*
15 *not apply to regular and exclusive employees*, who are wholly exempted from all provisions of the
16 Insurance Adjuster Act (Ins. Code, §§ 14000-14099). (Ins. Code, ¶ 14022, subd. (a).)

17 While it is true that nonexempt registered unlicensed out-of-state adjusters must work under
18 the active supervision of a California-licensed adjuster or California insurer, if they are independent
19 contractors then their very status as independent contractors necessarily means they do *not* work
20 under active supervision. Under the common law, a worker’s freedom from the control of the
21 hiring entity—that is, freedom from active supervision—is the principal factor in establishing that
22 the worker is an independent contractor rather than an employee. (*S.G. Borello & Sons, Inc. v.*
23 *Department of Industrial Relations* (1989) 48 Cal.3d 341, 350; see generally *Dynamex Operations*
24 *W. v. Superior Court* (2018) 4 Cal.5th 903, 958.) And, indeed, courts have repeatedly concluded
25 that adjusters who work under contract with adjusting companies and insurers are independent
26 contractors *because they work without supervision*. (*Talbert v. American Risk Insurance Co., Inc.*
27 (5th Cir. 2010) 405 F.App’x 848, 855; *Pfohl v. Farmers Insurance Group* (C.D. Cal. Mar. 1, 2004,
28 No. CV03-3080 (DT(RCX)) 2004 WL 554834, at *6; *Eberl’s Claim Service, Inc. v. Commissioner*

1 *of Internal Revenue* (U.S. Tax Ct. June 25, 1999) 77 T.C.M. (CCH) 2336, at *7.)

2 Moreover, it is not even true, as defendants claim, that the active supervision requirements
3 of sections 14022.5 and 14029 are “**exactly the same.**” (Opp. 18: 20-26.) Section 14022.5 requires
4 active supervision of *the work performed by nonlicensed adjusters* (Ins. Code, § 14022.5, subd.
5 (a)(1)), whereas section 14029 requires active supervision of *a licensee’s business operations* (Ins.
6 Code, § 14029, subd. (a)). Although work performed by independent contractor adjusters is within
7 the scope of section 14022.5, it is beyond the scope of section 14029 because it is not part of the
8 hiring entity’s business operations, which do not include supervision of independent contractors.

9 **V. THE CONDITIONS FOR ISSUANCE OF A PRELIMINARY INJUNCTION ARE**
10 **PRESENT HERE.**

11 Defendants claim that preliminary injunctive relief is unavailable here because the writ of
12 mandate plaintiffs seek is an adequate legal remedy. (Opp. 9:18-10:8.) But this action cannot
13 possibly be adjudicated on its merits before the end of this year’s fire season. Mandate alone will
14 be no remedy at all for this year’s fire survivors. They need help *now*.

15 Although defendants are wrong in contending that the preliminary injunction will be
16 mandatory rather than prohibitory (Opp. 10:15-11:28; see Memo. ISO Motion for Prelim. Inj.
17 14:19-15:6 [explaining why injunction will be prohibitory]), they rightly concede that even a
18 mandatory preliminary injunction may issue ““in extreme cases where the right thereto is clearly
19 established and it appears that irreparable injury will flow from its refusal.”” (*Davenport v. Blue*
20 *Cross of California* (1997) 52 Cal.App.4th 435, 446, citation omitted; see Opp. 12:12-15.) This
21 case is extreme, given the extraordinary devastation that the recent wildfires have wreaked on
22 California, and the right to a preliminary injunction is clearly established.

23 Regarding irreparable injury, defendants contend “[p]laintiffs have presented no evidence of
24 harm as a result of the alleged failure of defendants to act on their consumer complaints.” (Opp.
25 18:5-6.) But ongoing harm is demonstrated by the fact that even now, in the wake of the Carr and
26 Mendocino Complex wildfires, the adjusting companies continue to perpetrate their mass
27 misreporting of independent contractors as exempt employees, with the result that unlicensed out-
28 of-state adjusters continue to handle California insurance claims without proper supervision. And

1 the evidence plainly demonstrates that these unlicensed out-of-state adjusters have been
2 misinforming fire survivors about their rights under California law (Eisenberg Dec. ¶ 12 & Exh. 6),
3 and that defendants have known of this problem since at least May 2016 (Eisenberg Dec. ¶ 21, Exh.
4 17). The irreparable harm to thousands of fire survivors trying to reconstruct their lives is iconic.

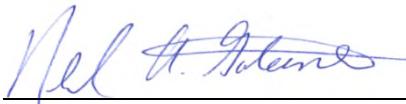
5 Defendants claim the preliminary injunction would “cause harm to the public” because
6 CDI’s resources “would be diverted” from other enforcement efforts described by CDI’s Lucy
7 Jabourian. (Opp. 19:20-23; see Jabourian Dec. ¶¶ 20-23.) But nowhere does she assert that the
8 preliminary injunction would cause such diversion. To the contrary, she gives her assurance that
9 “CDI will continue these efforts in the face of the ongoing wildfires.” (Jabourian Dec. ¶ 22.)³

10 **CONCLUSION**

11 For the foregoing reasons and for those set forth in the memorandum of points and
12 authorities in support of this motion, this Court should issue the preliminary injunction.

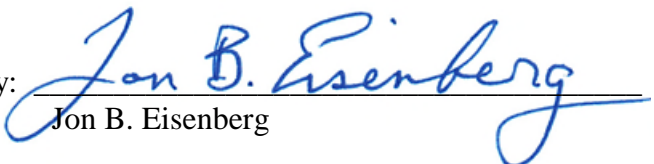
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14 Dated: September 12, 2018

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25 ³ Finally, we correct a misstatement by defendants’ counsel that when Eisenberg spoke with
26 Jabourian on November 9, 2017, Eisenberg misrepresented himself as a representative of United
27 Policyholders. (Opp. 15:24-16:4.) Jabourian’s declaration makes no such claim, and nothing of
28 the sort ever happened. Eisenberg simply mentioned that he had been working at the United
Policyholders table at the Disaster Recovery Center in Santa Rosa (Eisenberg Reply Dec. ¶ 7 &
Exh. 5)—which is precisely how Jabourian describes their conversation (Jabourian Dec. ¶ 15).)